Message Text

CONFIDENTIAL

PAGE 01 USUN N 04762 041925Z

65

ACTION IO-10

INFO OCT-01 EUR-12 EA-07 ISO-00 ACDA-05 ERDA-05 AF-06

ARA-06 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NASA-01

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FM USMISSION USUN NEW YORK
TO SECSTATE WASHDC 2602
INFO USMISSION NATO
USMISSION GENEVA
AMEMBASSY LONDON
AMEMBASSY PARIS
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USLO PEKING

TAGS: PARM, UNGA, SW

SUBJECT: WDC AND SPECIAL UNGA SESSION ON DISARMAMENT - CHINESE VIEWS

REF: USUN 4631

SUMMARY. IN RESPONSE TO CHINESE QUERIES ABOUT US VIEWS ON A SPECIAL SESSION ON DISARMAMENT, WE DISCUSSED THE SUBJECT WITH CHINESE MISSION OFFICERS CHOU NAM AND CHEN TSIEN ON OCTOBER 2. CHOU SAID THAT WHILE CHINA OPPOSED THE IDEA OF A SPECIAL SESSION THEY WERE "NOT AFRAID OF IT". HE THOUGHT AVOIDANCE OF SPECIAL SESSION SHOULD BE FIRST ORDER OF BUSINESS. HE FELT THAT A RESOLUTION CALLING FOR A SPECIAL SESSION MIGHT MATERIALIZE IF FRUSTRATION DEVELOPED OVER LACK OF MOVEMENT TOWARD A WORLD DISARMAMENT CONFERENCE. WE EMPHASIZED THAT THERE WAS NO CHANGE IN OUR POSITION ON A WDC AND SAID THAT WHILE THE U.S. HAD NOT YET FORMULATED A POSITION ON A SPECIAL SESSION IT WOULD PROBABLY BE SEEN AS PRESENTING MANY OF THE DRAWBACKS OF A WDC. END SUMMARY. CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 04762 041925Z

- 1. IN RESPONSE TO CHINESE QUERY REPORTED REFTEL, US DELOFFS MET WITH PRC MISSION OFFICERS CHOU NAN AND CHEN TSIEN OCT. 2 TO DISCUSS TREATMENT OF WDC AND SPECIAL SESSION ISSUES DURING UPCOMING UNGA DISARMAMENT DEBATE.
- 2. CHOU OPENED MEETING BY DRAWING ATTENTION TO PASSAGE IN FOREIGN MINISTER CHIAO'S GENERAL DEBATE SPEECH THAT "AT THIS JUNCTURE, A DISARMAMENT CONFERENCE IN WHATEVER FORM WILL ONLY CREATE ILLUSIONS OF PEACE, SERVE TO DECIEVE AND LULL THE PEOPLE OF THE WORLD AND BIND THE HANDS OF THE NUMEROUS SMALL AND MEDIUM COUNTRIES. THIS IS WHAT WE ARE FIRMLY AGAINST." CHOU MAINTAINED THAT PASSAGE APPLIED EQUALLY TO WDC AND SPECIAL UNGA SESSION ON DISARMAMENT, SINCE CONDITIONS WERE NOT RIPE FOR EITHER CONFERENCE.
- 3. CHOU RECOGNIZED, HOWEVER, THAT LEVERAGE DIFFERED SUBSTANTIALLY ON TWO ISSUES. WHILE MOVEMENT TOWARDS WDC REQUIRED CONSENSUS OF ALL NUCLEAR WEAPON STATES, SPECIAL SESSION COULD BE CONVENED SIMPLY BY MAJORITY VOTE OF UNGA. HE SAID THAT, ALTHOUGH CHINESE OPPOSED IDEA OF SPECIAL SESSION, THEY WERE "NOT AFRAID OF IT." WHEN ASKED WHETHER THIS MEANT CHINESE WOULD ATTEND IF SPECIAL SESSION WERE HELD DESPITE PRC OPPOSITION, CHOU SAID QUESTION WAS HYPOTHETICAL. HE WAS UNAWARE OF ANY CURRENT NON-ALIGNED PLANS TO ADOPT RESOLUTION AT THIS UNGA CALLING FOR A SPECIAL SESSION, BUT FELT SUCH A RESOLUTION MIGHT MATERIALIZE IF FRUSTRATION DEVELOPED OVER LACK OF MOVEMENT TO WDC. CHOU INQUIRED ABOUT US VIEWS ON WDC AND SPECIAL SESSION.
- 4. DELOFF REPLIED THAT US POSITION WAS UNCHANGED ON CONVENING OF OR PREPARATIONS FOR WDC. HE SAID US HAD NOT YET FORMULATED POSITION ON SPECIAL SESSION, BUT THAT SUCH A CONFERENCE WOULD PROBABLY BE SEEN AS PRESENTING MANY OF THE DRAWBACKS OF A WDC. IT WAS HARD TO SEE HOW SPECIAL SESSION COULD ACCOMPLISH ANYTHING MORE THAN REGULAR ASSEMBLY SESSION WAS CAPABLE OF ACCOMPLISHING. DELOFF AGREED WITH CHINESE, HOWEVER, THAT MAJORITY OF UNGA COULD ENSURE THAT SUCH A CONFERENCE WAS HELD.
- 5. CHOU, MENTIONING THAT US AND CHINESE INTERESTS ON THIS CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USUN N 04762 041925Z

QUESTION SEEMED TO COINCIDE, WONDERED WHAT TACTICS COULD BE DEVISED TO AVOID SPECIAL SESSION. HE NOTED IN CONFIDENCE THAT IRANIAN PREM REP HOVEYDA HAD SUGGESTED TO HIM THAT MODEST BROADENING OF WDC AD HOC COMMITTEE'S MANDATE, SUCH AS RESPONSIBILITY TO STUDY OBSTACLES TO CONVENING A WDC, MIGHT SATISFY PROPONENTS OF WDC AND FORESTALL INTEREST IN SPECIAL SESSION. CHOU ASSERTED THAT CHINESE POSITION ON WDC ITSLEF WAS STILL "HARD AS ROCK," BUT THAT CHINESE

GOVERNMENT WOULD STUDY CAREFULLY THE POSSIBILITY OF "HARMLESS" LATERATION OF AD HOC COMMITTEE'S MANDATE IF THAT WOULD PUT OFF SPECIAL SESSION.

6. DELOFF SAID THAT WE SAW NO REASON TO RENEW AD HOC COMMITTEE'S MANDATE IN LIGHT OF ABSENCE OF REAL PROSPECTS FOR EARLY WDC, BUT THAT WE MIGHT BE WILLING TO CONSIDER SUITABLE CHANGE IN MANDATE PROVIDED NEW MANDATE DID NOT IN ANY WAY IMPLY MOVEMENT TOWARD WDC PREPARATIONS AND PROVIDED THIS COULD FORESTALL SPECIAL SESSION. DELOFF EXPRESSED SKEPTICISM, HOWEVER, THAT CHANGE IN MANDATE THAT WAS MODEST ENOUGH TO SATISFY CHINESE AND US WOULD BE FORTH-COMING ENOUGH TO CONVINCE ADVOCATES OF A LARGE DISARMAMENT CONFERENCE IN SOME FORM NOT TO PRESS FOR A SPECIAL SESSION.

7. DELOFF WONDERED WHETHER, IN EVENT THAT SPECIAL SESSION BECAME INEVITABLE, CHINESE AND US DELS MIGHT HAVE SOME LEVERAGE ON SUCH QUESTIONS AS TERMS OF REFERENCE, DURATION, AND PREPARATIONS FOR CONFERENCE. FOR EXAMPLE, PERHAPS TWO DELS MIGHT ULTIMATELY ACQUIESCE IN CONVENING OF SESSION, AGREE TO ABSTAIN RATHER THAN VOTE AGAINST, OR PLEDGE THEMSELVES TO ATTEND, DEPENDING ON WHETHER SUCH "CONCESSIONS" COULD BE USED TO GAIN QUID QUO FROM SPECIAL SESSION PROPONENTS.

8. CHOU SAID THAT, IF WORSE CAME TO WORST, CHINESE WOULD OF COURSE CONSIDER WAYS OF ACHIEVING MOST DESIRABLE OUTCOME. HE DOUBTED, HOWEVER, THAT CHINESE COULD OFFER AFFIRMATIVE VOTE TO GAIN LEVERAGE. IN ANY EVENT, HE FELT FIRST ORDER OF BUSINESS WAS TO TRY TO AVOID SPECIAL SESSION ALTOGETHER RATHER THAN THINK OF WAYS TO LIMIT HARM.

9. BOTH SIDES AGREED THAT DELS WOULD STAY IN CLOSE TOUCH CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 04762 041925Z

ON THE ISSUE DURING 1ST COMMITTEE DEBATE. BENNETT

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